City of Tacoma Design Manual and Low Impact Development Updates

Public Meeting
October 8, 2015
Agenda

- Introductions
- Design Manual
- Low Impact Development Code Updates
- Side Sewer and Sanitary Availability Manual
- Unified Development Code
- Public Comments
Background

- The Design Manual was last published in 2004. It needed to be updated to:
  - address current City policies and requirements; and
  - comply with Washington State Department of Ecology (Ecology) NPDES Stormwater Permit requirements
Regulatory Drivers

- NPDES Permit requirement (S5.C5) to make Low Impact Development (LID) the preferred approach to site development
- Permit requires code, policy and regulation changes to be in effect January 7, 2016
LID Code Update

- Per the NPDES Stormwater Permit (S5.C5)
- Revisions shall be designed to minimize:
  - impervious surfaces;
  - native vegetation loss; and
  - stormwater runoff in all types of development situations
Tacoma’s Proposed Approach

- Remove barriers to LID implementation
- Create guidance
- Provide incentives
- Provide equivalent SWMM
- Lead by example
Documents to Review for LID Update

- Comprehensive Plan
- Tacoma Municipal Code
- Stormwater Management Manual
- City of Tacoma Standard Drawings
- Design Manual
Joint Effort

- Environmental Services
  - Office of Environmental Policy and Sustainability
  - Science and Engineering
- Public Works
  - Engineering
- Tacoma Water
- Planning and Development Services
- Standards Committee
What is the Design Manual?
The Design Manual outlines the requirements and regulations for public infrastructure improvements within the right-of-ways (ROW) of the City of Tacoma (City). These requirements apply to both City projects and private development within the ROW.
Chapter 1 – Introductions and General Requirements

- Definitions added and updated
- Abbreviations added and updated
- Information specific to other chapter’s subject matter has been moved to respective chapters
Chapter 2 – ROW/Site Permitting and Local Improvement Districts

- Updated Chapter to reflect new permitting process:
  - **New permit types:** ROW Construction and Site Development Permit
  - Work Orders will continue to be issued in conjunction with the ROW Construction Permit
  - Site Development Permit will be for onsite development, grading, paving, new impervious, etc.
Chapter 2 – ROW/Site Permitting and Local Improvement Districts

- New process continued:
  - For project sites with onsite and offsite work proposed as part of development, plans may be submitted covering both as a joint Site Development Permit with an attached ROW Construction or Work Order Permit.
  - Intended to speed up approval process by allowing one plan set for entire development.
  - Transition to occur as part of new permitting software, Accela.
  - Local Improvement Districts are an alternative to the permitting process for infrastructure improvements.
Chapter 3 – Site Development Permit and Right-of-Way Plan Format

- Updated chapter to reflect new permit naming:
  - No major changes
  - Updated references to new permits
  - Discussion of possible universal plan format for all City Departments
Chapter 4 – Street Design

- Updated the geometric design references and cross-sections
- *Street Typologies* introduced
- Clarified information about access to/from the street system
- Mobility (pedestrian) facilities updated
- Traffic calming guidance
- Incorporated Green Stormwater Infrastructure
Chapter 4 – Street Design

Geometric Design

- Updated references to design guidelines documents and policies
- Clarified ambiguities
- Continued reliance on AASHTO Policy (“Green Book”)
- Revised information on straight grades and grade breaks
- Provides details about roadway cross-sections
Chapter 4 – Street Design

Geometric Design
Chapter 4 – Street Design

Street Typologies

The City strives to create a transportation system that promotes Complete Streets, transportation choices, and environmental sustainability; serves and supports economic development; and equitably and efficiently serves all neighborhoods of the City.
Chapter 4 – Street Design

Street Typologies

Prompts readers/designers to consider:

- Roadway classification (e.g., arterial, mode designations, etc.)
- Roadway characteristics (e.g., speed limit, transit elements, etc.)
- Applicable specifically adopted design guidelines
Chapter 4 – Street Design

Access Management

Some of the criteria to be considered:

- Roadway classification and land development regulations
- Traffic volumes, type of traffic, crash history
- Drainage requirements and utilities
- Availability of alternative or shared connections

<table>
<thead>
<tr>
<th>Posted Speed Limit (per TMC Title 11)</th>
<th>Functional Classification (Transportation Element of the Comprehensive Plan)</th>
<th>Access Spacing* (centerline to centerline)</th>
</tr>
</thead>
<tbody>
<tr>
<td>35 or 40 miles per hour</td>
<td>All</td>
<td>600 feet</td>
</tr>
<tr>
<td>≤ 30 miles per hour</td>
<td>Principal or Collector Arterial</td>
<td>300 feet</td>
</tr>
<tr>
<td></td>
<td>Minor or Unclassified Arterial</td>
<td>150 feet</td>
</tr>
<tr>
<td></td>
<td>Local Street</td>
<td>50 feet</td>
</tr>
</tbody>
</table>

* The spacing standards are for full access. Restricted access (right-in, right-out), shall be half the amount shown in the table above provided that a physical median restricts leftturns. No reduction shall be made on local streets, and no reduction shall be made when measuring from highway ramps or existing or planned traffic signals or roundabouts.
Chapter 4 – Street Design

Mobility Facilities

- Specific guidance on widths for sidewalk, amenity zone, and buffers based on road type, land use area
- Guidance concerning planting area and street trees
- Curb ramps and crosswalks are addressed in Chapters 12 and 8
Chapter 4 – Street Design

Traffic Calming

- Some of the criteria to be considered:
  - Traffic conditions, multi-modal provisions
  - Neighborhood involvement
  - User expectation, meeting multiple objectives
  - Accommodation of emergency vehicles
  - Effective, maintainable

- Treatments may include or be provided in conjunction with Low Impact Development stormwater features
Chapter 4 – Street Design

Green Stormwater Infrastructure

- Permeable Pavement
  - Subgrade Preparation
  - Permeable Ballast Base Course
  - *In Progress* - Wearing Surfaces
    - [www.cityoftacoma.org/permeablepavement](http://www.cityoftacoma.org/permeablepavement)

- Bioretention
  - ROW Transitions
  - Standard Details
Chapter 9 – Construction Related Permits and Easements

- Reorganized chapter to incorporate relevant information into other chapters
- Incorporated new and updated policies and procedures
Chapter 5 – Stormwater and Wastewater Sewer Design

- Stormwater:
  - A quantitative downstream analysis will be required before connections to the stormwater system will be allowed for certain projects that are likely to create an impact to the downstream system (thresholds in development)
## Chapter 5 – Stormwater and Wastewater Sewer Design

<table>
<thead>
<tr>
<th>Increase in Contributing Surface Area</th>
<th>Pipe Size</th>
<th>Required Analysis</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;5,000 SF</td>
<td>Any Size</td>
<td>None</td>
</tr>
<tr>
<td>≥5,000 SF &amp; &lt;10,000 SF</td>
<td>≥12”</td>
<td>None</td>
</tr>
<tr>
<td>≥5,000 SF &amp; &lt;10,000 SF</td>
<td>&lt;12”</td>
<td>Single Segment Capacity Analysis &amp; Inlet and Grate Capacity Analysis (if applicable)</td>
</tr>
<tr>
<td>≥10,000 SF</td>
<td>≥12”</td>
<td>Single Segment Capacity Analysis &amp; Inlet and Grate Capacity Analysis</td>
</tr>
<tr>
<td>≥10,000 SF</td>
<td>&lt;12”</td>
<td>Full Backwater Analysis &amp; Inlet and Grate Capacity Analysis</td>
</tr>
<tr>
<td>Any Size</td>
<td>Connecting to trunk main</td>
<td>None</td>
</tr>
</tbody>
</table>
Chapter 5 – Stormwater and Wastewater Sewer Design

- Single Segment Capacity Analysis
  - Discharge rate from the increase in impervious surface coverage from a 25-year, 24-hour storm event shall be less than 5% of the discharge capacity in the most constrained pipe segment of the existing downstream system at 90% full.
Chapter 5 – Stormwater and Wastewater Sewer Design

- Full Backwater Analysis
  - Compute backwater profile through pipe system.
  - For 25-year, 24-hour storm event – minimum of 0.5 feet between water surface and top of manhole.
  - For 100-year, 24-hour storm event – overtopping may occur, additional flow shall not extend beyond half the lane width of the outside lane of traveled way and shall not exceed 4 inches in depth at deepest point.
Chapter 5 – Stormwater and Wastewater Sewer Design

Stormwater:
- CPEP will not be allowed for publically maintained stormwater pipes
- Stormwater pipe materials now include vitrified clay pipe and PVC lined concrete pipe
- Design criteria for stormwater conveyance system sizing, stormwater facility sizing, and compliance with MRs is contained in Stormwater Management Manual (SWMM) – separate public trainings coming late fall/early winter.
Chapter 5 – Stormwater and Wastewater Sewer Design

- Wastewater:
  - Terminology – wastewater versus sanitary
  - All side sewer information, including private pump systems, is replaced with references to the Side Sewer Manual
  - Wastewater pipe materials now include vitrified clay pipe, water pressure rated pipe, HDPE pipe, and PVC lined concrete pipe
Chapter 5 – Stormwater and Wastewater Sewer Design

- Wastewater (continued):
  - Design criteria for low pressure grinder pump sewer systems has been included for areas where gravity sewers are not feasible
    - Design per Orange Book

- Both:
  - The use of rigid couplers to connect non-bell and spigot pipe joints has been added
  - Access and easement language has been included for all sewer lines constructed outside the ROW
Chapter 6 – Illumination

- Provides clear direction and guidance for designers, engineers, and contractors
  - Streetlighting used to be designed entirely in-house
- Reflects a transition to lifecycle cost thinking
  - LED lights are both energy- and maintenance-efficient
  - Specifies more secure poles and equipment
  - Standardizes equipment to reduce inventory costs
  - Reduces light waste (light pollution)
    - Introduces BUG ratings and lighting zones
## Chapter 6 – Illumination

<table>
<thead>
<tr>
<th>Zone</th>
<th>Examples</th>
<th>BUG Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>LZ-0</td>
<td>Nature/wilderness areas</td>
<td>N/A in Tacoma</td>
</tr>
<tr>
<td>LZ-1</td>
<td>Low-density residential</td>
<td>B1-U0-G1</td>
</tr>
<tr>
<td>LZ-2</td>
<td>Medium density, major streets, commercial areas</td>
<td>B2-U1-G2</td>
</tr>
<tr>
<td>LZ-3</td>
<td>Business districts, major public facilities/transit areas</td>
<td>B3-U1-G3</td>
</tr>
<tr>
<td>LZ-4</td>
<td>Theater and Dome Districts</td>
<td>B3-U1-G3</td>
</tr>
</tbody>
</table>
Chapter 7 – Traffic Signalization

- Provides clear direction and guidance for designers, engineers, and contractors
- Reflects a transition to lifecycle cost thinking
  - Ensures ease of maintenance and use
    - Mast arms instead of span wires
    - Enhanced detection equipment instead of loop wire
      - Bikes accounted for per RCW 47.36.025
  - Standardizes equipment to reduce inventory costs
  - Specifies more secure poles and equipment
Chapter 7 – Traffic Signalization

- Provides signal-related accessibility guidance
  - Pedestrian Facilities Chapter covers specific ADA-related requirements
  - Traffic Signalization Chapter covers Tacoma-specific equipment/situations within bounds of ADA/MUTCD

- Specifies:
  - basic emergency/transit preemption;
  - controller/cabinet and communications; and
  - warning beacons and RRFBs
Chapter 8 – Channelization and Signing

- Includes Definitions of Common Terms
- Design Project Expectations
- Design Coordination and Guidance
- Plans Preparation Requirements
- Construction Requirements
- Formally Adopted Set of Standard Plans
Chapter 8 – Channelization and Signing

- City specific information on types, placement, and installation of traffic signs
- Available and consistent information will ensure proper implementation and maintenance by City staff and contractors
- Guidance for crosswalk markings/treatments
# Chapter 8 – Channelization and Signing

<table>
<thead>
<tr>
<th>Roadway Traffic</th>
<th>Average Daily Traffic (2-way total) ≤ 9,000</th>
<th>Average Daily Traffic (2-way total) &gt; 9,000 to 12,000</th>
<th>Average Daily Traffic (2-way total) &gt; 12,000 to 15,000</th>
<th>Average Daily Traffic (2-way total) &gt; 15,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Speed Limit (in MPH)</td>
<td>≤ 30</td>
<td>35</td>
<td>40</td>
<td>≤ 30</td>
</tr>
<tr>
<td>Total Lanes</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Two</td>
<td>C</td>
<td>C</td>
<td>P</td>
<td>C</td>
</tr>
<tr>
<td>Three</td>
<td>C</td>
<td>C</td>
<td>P</td>
<td>C</td>
</tr>
<tr>
<td>Four or more (with raised median*)</td>
<td>C</td>
<td>C</td>
<td>P</td>
<td>C</td>
</tr>
<tr>
<td>Four or more (without raised median)</td>
<td>C</td>
<td>P</td>
<td>N</td>
<td>P</td>
</tr>
</tbody>
</table>
New Chapter – Tree and Vegetation Management

- Clear definition of “regulated” trees and activities
- Consolidation of existing TMC, permitting processes and other codified documents
- Adoption of the Urban Forest Manual for requirements and recommendations
- New vegetation standard plans
New Chapter – Tree and Vegetation Management

- Design Manual sections include:
  - Permitting process requirements and submittals
  - Tree planting
  - Tree pruning
  - Tree removal and replacement
  - Tree protection during construction
New Chapter – Tree and Vegetation Management

- Standard plans include:
  - Tree planting and clearance requirements
  - Shrubs, groundcovers and planting on slopes
  - Tree protection during construction
  - Soil amendments
New Chapter – Pedestrian Facilities

- This is a new chapter that incorporates ROW elements that affect accessibility
- The City strives to make the ROW useable for everyone
- Includes elements such as sidewalks, curb ramps, accessible pedestrian signals, crosswalks, and maintaining pedestrian access during construction
New Chapter – Shared-Use Paths

- Outlines design requirements for off-street paths
- Provides guidelines on width, slope, clearance, signage, buffers, etc. of paths
- Reference relevant City guideline documents: Tacoma Waterfront Design Guidelines; Master Mobility Plan; Pedestrian and Bicycle Design Guidelines
- Reference to other relevant national standards and design guidance documents: AASHTO; PROWAG; ADA Standards for Accessible Design; etc.
New Chapter – Water Plans

- Water main design shall be completed by Tacoma Water
- Design process is initiated by the Developer calling the Tacoma Water at (253) 502-8247
- Water main within the right of way shall be laid to the permanent grade and alignment of the street, and shall require the approval of the City Engineer
Design Manual Next Steps

- Additional comments can be submitted to swmupdates@cityoftacoma.org until Thursday October 22
- Council adoption in November
- Additional outreach and training
- Implementation by January 7
Stormwater Management Manual Update

- Minimum requirements and standards for stormwater design
  - Relevant sections mirror Right-of-Way Design Manual
- Currently under final review by Ecology
- Will become effective January 7, 2016
- Public trainings will be available later this year
LID Code Updates

- Changes to TMC Titles 2, 10, 12 and 13
- Update definitions to match NPDES Permit
- Updates to comply and be consistent with NPDES Permit language
- Removing Barriers to LID
- Clarifying where LID facilities can be used to comply with landscape requirements
- Incentivizing LID  TMC 12.08.560
LID Standard Details

- Bioretention
- Pervious roads
- Rain gardens
- Infiltration facilities
- Dispersion facilities
- Soil quality and depth (BMP L613)
- Modification of existing details to allow for LID
- Revisions per SWMM Updates
Break
Side Sewer and Sanitary Sewer Availability Manual

- Updating the 2011 version
- General changes for clarity and terminology. For example:
  - Public Works to Environmental Services
  - Available for public comment until Friday, October 30 at: www.cityoftacoma.org/sidesewer
Vitrified clay pipe allowed for side sewers
Connections to public sanitary sewer
- Removal of host pipe when connecting to a CIPP lined public sanitary sewer
- Connection at manhole for all side sewers 8-inch and greater
Side Sewer and Sanitary Sewer Availability Manual

- TV inspection requirements for pipe bursting and CIPP lining
  - Allows for on-site pre-inspection video with 24 hour advance notice or submittal for review
  - Post inspection video shall be performed with the inspector present with 24 hour advance notice
Side Sewer and Sanitary Sewer Availability Manual

- Shared Side Sewer Lines
  - Separation of side sewers required when repairs are necessary on the shared portion
  - Exceptions may be granted on a case-by-case basis
- New chapter for grease interceptor requirements
- Updated pamphlet “Trouble-Shooting your Sewer Problem”
Unified Development Code
History and Surrounding Efforts

- Permitting has been spread across departments using different systems and review procedures
- Work underway to consolidate permit authority and align work flow
  - Organizational changes
  - Upcoming adoption of a Unified Development Code to streamline regulations
  - Implementation of a new permitting system
Unified Development Code

- Create a single-source reference for all development-related regulations/codes
- Organize development codes to align with typical design/development process
- Resolve inconsistencies and conflicts
- Clarify authorities and streamline processes
- Simplification of fees
- Develop a user-friendly, web-based interface
Tacoma Permits: Reboot

- Accela Best-in-Breed Permitting software

- Capabilities:
  - Citizen Access - Transparent data to improve customer services and process/cost management
  - Automated planning, permitting, and inspections workflow
  - Electronic Document Review
  - GIS
  - Interactive Voice Response
  - Mobile Office

- Reduced service levels during training and “go-live” October 9 to about November 30
Tacoma Permits: Schedule

- Staff training underway and continuing through go-live
- Select customers will be invited to participate in “soft launch” to mimic “go live”
- Customer outreach and training through October
- “Go-live” will occur approximately November 16, with full functionality about November 30
UDC: Schedule

- Remainder of 2015: new Administrative chapter, resolve code conflicts
- 2016: Code adoption through quarter three, revisions and feedback throughout for increased consistency
UDC and Tacoma Permits Questions

For more information visit: www.cityoftacoma.org/TacomaUDC

Staff Contact:
Sue Coffman, Building Official
(253) 594-7905
Public Comment

Design Manual:
Additional comments can be submitted to swmupdates@cityoftacoma.org until Thursday October 22

Side Sewer and Sanitary Sewer Availability Manual:
Additional comments can be submitted to swmupdates@cityoftacoma.org until Friday October 30

For all comments provide page and section numbers