HANDOUTS and PRESENTATIONS

Meeting of September 17, 2014

1. Capital Facilities Program for 2015-2020
   (PowerPoint Slides; for Discussion Item D-1)

2. 2015 Annual Amendment – Assessment of Applications
   (PowerPoint Slides; for Discussion Item D-2)

3. Transportation Master Plan – Introduction
   (PowerPoint Slides;
   for Discussion Item E-1: Joint Meeting with the Transportation Commission)

4. 20-Minute Neighborhood
   (PowerPoint Slides; 
   for Discussion Item E-1: Joint Meeting with the Transportation Commission)
2015 – 2020
Capital Facilities Program (CFP)

Presented to:
Planning Commission

September 17, 2014
Proposed Amendments
2015-2020 CFP

Presented by:

Ebony Peebles
Office of Management & Budget
• Overview and Purpose of Capital Facilities Program (CFP)

• Project Selection Process

• Summary of Proposed Amendments

• Next Steps
Overview and Purpose of CFP

• WA State Growth Management Act and Tacoma Municipal Code require CFP be prepared and updated periodically.

• CFP covers a six-year planning period.

• Planning tool (does not appropriate funds).

• With Planning Commission’s concurrence, CFP moves forward to be adopted along with the City’s biennial budget.
Factors considered when selecting projects for inclusion:

- Assessment of need
- Financing/Funding Capacity
- Community outreach and input
- Consistency and connection with Tacoma’s Comprehensive Plan (Comp Plan Tie-In Questions)
14 Comprehensive Plan Tie-In Questions

1. Mixed Use Center
2. Housing Affordability
3. Multimodal Transportation
4. Level of Service
5. Facility Preservation
6. Essential Public Facilities
7. Environmental Protection
8. Open Space
9. Active Living
10. Economic Development
11. Municipal Art Program
12. Arts and Culture
13. Historic Preservation
14. Citizen Participation
Summary of Proposed Amendments

- Projects maintained in CFP until
  - Completed
  - Consolidated
  - Put on hold

- 2015-2020 CFP project changes and additions include:
  - 65 projects added
  - 97 projects removed
Projects include: Municipal Complex Tenant Improvements; Main Library Elevator Upgrade; Updated Facility Condition Assessment; Roof, Exterior, and Parking Lot improvements to the Senior Centers.

Group Tie-In Questions: 1, 4, 5, 11
**Group:**
Paths/Trails, Bicycle & Pedestrian Access

Projects include: Mobility Master Plan Bicycle Enhancements; Citywide Pedestrian Improvements; Prairie Line Trail; Tollefson Place Improvements; Chinese Reconciliation Park Phase IV

Citywide

$8,778,000

Group Tie-In Questions: 1,2,3,4,5,6,7,8,9,10,11,13,14
Projects include: Deferred Maintenance (Exterior, Rooftops, and HVAC Repairs & Replacements); Port Area Fire Station Improvements; Police Headquarters Leadership in Energy & Environmental Design (LEED) Certification
Projects include: 56th Gateway Signage; East Tacoma PCB Contamination Cleanup; Stadium Way/Schuster Promenade Connector; Puyallup River Bridge; Various Local Improvement Districts and Street Rehabilitations; Vassault Sidewalk; Lincoln Business District Streetscape

Group Tie-In Questions: 1,3,4,5,6,7,9,10,12,14
Group: Public Assembly Facilities

Tacoma Dome

Projects include: Audio System & IT Infrastructure; Concourse & Concession Renovations; Restroom Expansions; HVAC Retrofit & Replacement; LED Lighting Conversion; Receiving Area and Office Space Expansions; Wayfinding Signage

Group Tie-In Questions: 4,5,7

$37,840,000
Group: Tacoma Rail

Projects include: Lincoln Avenue Wye Track, Locomotive Repower and Modernization; North Intermodal Yard Lead Track Upgrade; Rail Classification Yard Reconfiguration; Taylor Way Track Rehabilitation; Transfer Yard Connection; West Loop Track Upgrade

Group Tie-In Questions: 3, 5, 7

Citywide

$15,786,000
Projects include: 15th Street Float/Ramp Replacement; No Wake Buoy, North Moorage Floats Phase III; Sea Scout Building Demolition; Les Davis Pier Tire Removal; Dock Street Wharf Piling Replacement

Group Tie-In Questions: 1,3,5,7,8,9,10,14
Next Steps

- October 1 – Public Hearing & Planning Commission Recommendation to City Council
- November 18 – City Council Study Session
- November 18 – City Council Public Hearing for the 2015-2016 Biennial Budget and 2015-2020 CFP
- December 2 – 1st Reading of the Resolution to Adopt the Biennial Budget and CFP
- December 9 – 2nd Reading of the Resolution to Adopt the Biennial Budget and CFP
2015 Annual Amendment:
Assessment of Applications

City of Tacoma
Planning and Development Services

Planning Commission
September 17, 2014
Presentation Outline

- Background
- Amendment Process / Timeline
- Summary of Applications
- Assessment Decision
- Outreach
- Next Steps
Background – Plan & Code

- Comprehensive Plan:
  - Official statement for future growth and development
  - Consistent with state mandates and regional policies
  - 26 elements, plus implementation strategies

- Development Regulations:
  - Implement the Comprehensive Plan
  - Primarily TMC Title 13 – Land Use Regulatory Code
Annual Amendments

- “No more frequently than once per year” per Growth Management Act (GMA)

- Purposes:
  - Comply with legislative mandates
  - Maintain consistency and effectiveness
  - Reflect changes
  - Obtain / maintain funding eligibility
  - Stimulate development
Process / Timeline
(2015 Annual Amendment)

- Planning Commission Process:
  1. Receipt of Applications  (Aug. 1, 2014)
  2. Assessment  (Sep.–Nov. 2014)
  4. Public Hearing  (Jul. 2015)
  5. Recommendation  (Aug. 2015)

- City Council Process:
  2. Study Session  (Sep. 2015)
  3. Public Hearing  (Sep. 2015)
  4. Adoption  (Oct. 2015)
Assessment
(pursuant to TMC 13.02.045)

- Review of Applications:
  - Legislative or quasi-judicial?
  - Issue studied before or being studied?
  - Amount of analysis appropriate?

- Determine (within 120 days):
  - Application complete?
  - Scope of work appropriate?
  - Ready for analysis in 2015 cycle?
## 2015 Amendment Package

<table>
<thead>
<tr>
<th>Application / Proposal</th>
<th>Applicant / Requester</th>
<th>Amending:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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<td>Plan</td>
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<tr>
<td>1. 2015 GMA Update</td>
<td>State (GMA)</td>
<td>x</td>
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<tr>
<td>2. Mixed-Use Centers Review</td>
<td>City Council</td>
<td>x</td>
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<tr>
<td>3. McKinley Mixed-Use Center Boundary Expansion</td>
<td>MC Real Estate Consultant, LLC</td>
<td>x</td>
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<tr>
<td>4. Land Use Designations</td>
<td>City Council</td>
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<tr>
<td>5. Critical Areas Preservation Code Update</td>
<td>State (GMA)</td>
<td>x</td>
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<td>6. Transportation Master Plan</td>
<td>City Council</td>
<td>x</td>
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<tr>
<td>7. Open Space Habitat &amp; Recreation Element</td>
<td>State (RCO)</td>
<td>x</td>
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<tr>
<td>8. Affordable Housing Planning Work Program</td>
<td>City Council</td>
<td>x</td>
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<td>9. Electric Vehicle Infrastructure</td>
<td>City Council</td>
<td>x</td>
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<tr>
<td>10. Code Cleanup</td>
<td>Various</td>
<td>x</td>
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<tr>
<td>11. West Slope Neighborhood Conservation District</td>
<td>West Slope Neigh. Coalition</td>
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1. 2015 GMA Update

**Legislative Mandate:**
- “Period Update” of comprehensive plans and development regulations per Growth Management Act (RCW 36.70A.130)
- December 2004, **June 2015**, and every 8 years thereafter

**Scope / Objectives:**
- Maintain plan consistency and compliance
- Update allocations and supporting data
- Renew vision and growth strategies
- Amend Comprehensive Plan elements
- Improve Comprehensive Plan format and style
- Revise development regulations
- Identify future amendments
2. Mixed-Use Centers Review

- City Council’s Request:
  - Conduct a comprehensive review of all MUCs to determine their effectiveness in achieving the City’s intent and vision

- Expected Outcomes:
  - New MUC profile – number, locations, sizes, types, categories
  - Renewed vision, growth strategies, development concepts
  - Plan and Code amendments and area-wide rezones
  - A major component of the 2015 GMA Update
3. McKinley Mixed-Use Centers Boundary Expansion

- **Applicant:**
  - MC Real Estate Consultants, LLC

- **Proposal:**
  - Expand the NW corner of the MUC
  - Plan & Code amendments and Area-wide rezones
  - Promote infill and business

- **Note:**
  - Application denied in 2008 for lack of development in MUC and concerns of residents
4. Land Use Designations

**Goal:**
Establish a more simplified and easy-to-understand classification system to replace the current *Land Use Intensity* system.

- **Phase 1** (2013)
  - Removed the *Intensity* designations from MUCs and Shorelines
  - Adopted a new Land Use Designation Framework

- **Phase 2** (2015)
  - Incorporate the new framework into the Comprehensive Plan
  - Review land use patterns and zoning against the new framework and rectify inconsistencies
  - Substantial re-designation of properties based on the new framework

- **Phase 3** (2016)
  - Rezones
5. Critical Areas Preservation Code Update

- **Legislative Mandate:**
  - Part of the 2015 GMA Update (RCW 36.70A.130)

- **Scope:**
  - Update Best Available Science pertaining to designated critical areas
  - Amend TMC 13.11 accordingly
  - Amend relevant Comprehensive Plan policies as necessary
6. Transportation Master Plan

- **City Council’s Request:**
  - To set forth the City’s vision and long-term goals for a cohesive, efficient and effective multimodal transportation system.

- **Scope:**
  - Public Engagement
  - GMA/Concurrency
  - Plan Contents: Existing Conditions, Travel Demand Modeling, Goals, Policies, Focus Areas, Performance Measures, Financial Plan, Implementation Strategies
  - Transportation Commission leading the effort
  - Inform the update of the Transportation Element
7. Open Space Habitat and Recreation Element

- **State’s Requirements:**
  - Per the Recreation and Conservation Office (RCO)

- **Scope and Objectives:**
  - Build upon the effort from 2014 Annual Amendment
  - Conduct needs assessment for open space and recreation facilities through broad public outreach
  - Maintain City’s grant eligibility
8. Affordable Housing Planning Work Program

- City Council’s Request:
  - Implement recommendations of the Affordable Housing Policy Advisory Group (AHPAG)

- Scope for Phase 3 (2015) – Code Amendments:
  - Residential infill/affordable building options
  - Regulatory refinements to streamline permit review
  - Affordable housing incentive and inclusionary proposals

- Previous Phases:
  - Phase 1 (2012) – Affordable Housing Policy Principles and Acknowledgments
  - Phase 2 (2014) – Incentive, Bonus and Inclusionary Programs
9. Electric Vehicle Infrastructure

- **City Council’s Request:**
  - Amended Ordinance. No. 28230, July 22, 2014
  - EV infrastructure required for commercial and institutional, and recommended for residential (with installation thresholds)
  - Further study on EV by Sustainable Tacoma Commission in 2014, leading to potential code amendments in 2015

- **Scope:**
  - Code amendments: EV parking and charging stations
10. Code Cleanup

- **Objectives:**
  - Update information, address inconsistencies, correct errors, provide clarity, and improve administrative efficiency
  - Respond to customers’ suggestions

- **Scope:**
  - Refine Landscaping Code for effective implementation
  - Ensure consistent language for Sign Code regulations
  - Review/update internal non-motorized connectivity standards
  - Refine definitions of different types of special needs housing
  - Resolve inconsistencies between zoning and designations/intensities
11. West Slope Neighborhood Conservation District

- **Applicant:**
  - West Slope Neighborhood Coalition

- **Proposal:**
  - Designation of Conservation District
  - Code amendments and area-wide rezones

- **Notes:**
  - Historic district not recommended in 2009
  - Stand-alone conservation districts allowed since 2011
  - Currently reviewed by Landmarks Preservation Commission; recommendation expected in March 2015
Decision Time …

- **Question:**
  - Should all applications be moved forward for technical analysis?

- **Staff’s Comments:**
  1. Legislative and proper for Planning Commission review? Yes for all applications.
  3. Modifications to any application's scope of work? No, but subject to change as analysis progresses.
Outreach

- **City Departments:**
  - Community & Economic Dev.
  - Environmental Services
  - Legal
  - Office of Sustainability
  - Public Works
  - Tacoma Public Utilities

- **City Committees:**
  - Foss Waterway Dev. Authority
  - Sustainability Tacoma Commission
  - Tacoma Housing Authority
  - Transportation Commission
  - Neighborhood Councils
  - Neighborhood Business Dist. Assoc.
  - Blue Ribbon Panel

- **Jurisdictions / Agencies:**
  - Puyallup Tribe
  - Pierce Transit
  - Port of Tacoma
  - Metro Parks Tacoma
  - Adjacent Jurisdictions
  - State and Regional Agencies

- **Civic Groups:**
  - Chamber of Commerce
  - Citizens for a Healthy Bay
  - Green Tacoma Partnership
  - Master Builders Association
  - South Sound Military and Communities Partnership
Next Steps (Key Dates)

- Sep. 17  Planning Commission Assessment
- Sep. 24  Infrastructure, Planning & Sustainability Comm.
- Sep. – May  Analysis and outreach
- Jun. 3, 2015  Planning Commission authorizes public review
- Jul. 1  Planning Commission public hearing
- Aug. 19  Planning Commission recommendation
- Oct. 6  City Council adoption
- Oct. 31  Effective date of adopted amendments

Website: [www.cityoftacoma.org/Planning > “2015 Annual Amendment”](www.cityoftacoma.org/Planning > “2015 Annual Amendment”)
Planning Commission/Transportation Commission Joint Meeting

September 17, 2014
GMA REQUIREMENTS FOR TRANSPORTATION

- Land use assumptions align with travel demand forecasts
- Intergovernmental coordination
- Facility recommendations align with level of service objectives
- Financially constrained
Balance and prioritize design to meet street’s purpose
COMPLETE STREETS/NETWORKS

- Modal priority networks establish where modes need to be best accommodated

- Develop LOS policies for following modes:
  - Pedestrian
  - Bike
  - Transit
  - Auto/Freight
KEY PRINCIPLE: NOT JUST CURB-TO-CURB

Use all of the public right-of-way

To relate to private development
KEY PRINCIPLE: CONTEXT SENSITIVE

CONTEXT FACTORS

» Land Use Type
» Development Densities
» Form (e.g. height & setback)
» Corridor Users
BUILDING REALISTIC EXPECTATIONS

Commuter/Mobility Corridor

Urban Activity Center

Local Street

Desired Overall Performance
TMP SCOPE OF WORK

- Public Engagement
- Existing Conditions
- Goals and Policies
- Focus Areas:
  - Land Use
  - Roadways
  - Transit
  - Bike/Pedestrian
  - Port Access
- Performance Measures
- Cost Estimation
- Financial Plan
- GMA/Concurrency
- Plan Development
# Tacoma TMP Schedule

<table>
<thead>
<tr>
<th>Task</th>
<th>Task</th>
<th>2014</th>
<th>2015</th>
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<tbody>
<tr>
<td>Month</td>
<td>Month</td>
<td>Mar</td>
<td>Apr</td>
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<tr>
<td>Existing Conditions / Planning Context</td>
<td></td>
<td>Mar</td>
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<td>Land Use Forecasts</td>
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<td>May</td>
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<tr>
<td>Goals + Policies / Evaluation Criteria</td>
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<td>Jun</td>
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<td>Travel Demand Forecasts/Model</td>
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<td>Jul</td>
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<td>Transit Planning</td>
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<td>Aug</td>
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<tr>
<td>Roadway Network</td>
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<td>Sep</td>
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<td>Bike + Pedestrian Planning</td>
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<td>Oct</td>
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<td>Port Element</td>
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<td>Nov</td>
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<tr>
<td>Define Mode Improvement Options</td>
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<td>Dec</td>
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<tr>
<td>Conceptual Engineering And Cost Estimates</td>
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<td>Jan</td>
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<tr>
<td>Financial Plan</td>
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<td>Feb</td>
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<tr>
<td>Multi-Modal Concurrency</td>
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<td>Mar</td>
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<td>Document Development</td>
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<td>Apr</td>
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<tr>
<td>Plan Adoption Process</td>
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<td>May</td>
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<tr>
<td>Public &amp; Stakeholder Outreach / Transportation Commission</td>
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<td>June</td>
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<tr>
<td>Project Management</td>
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<td>July</td>
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Legend:
- Public Workshop
- Transportation Commission Meeting
- Council Study Session
- City Council
- Planning Commission
- Infrastructure, Planning, and Sustainability
TWO STAGE PROCESS

- **Initial Input:**
  - Land use and policies
  - Bike/ped modes (BPTAG)
  - Transit
  - Auto/freight

- **More Refined Input**
  - Land use and policies (tonight)
  - Bike/ped modes (August)
  - Transit (August)
  - Auto/freight (tonight)
BRINGING IT ALL TOGETHER

- Consider modes together
  - Understand key corridors with priority conflicts
- Understand funding availability
- Understand City’s land use vision
- Develop LOS standards and project list that aligns with all of the above
BRINGING IT ALL TOGETHER

Transportation Plan

LAYERED NETWORK
- Identifies priority users on individual streets
- Based on existing travel patterns and input from City staff and community

LEVEL OF SERVICE
- Auto
- Transit
- Pedestrian
- Bicycle
- Freight

TRANSPORTATION PROJECT LIST
- 20 Year List
- 6 Year (Capital Improvement Program)
- Concurrency
- Impact Fee Program

PEDESTRIAN LOS - SIDEWALK REQUIREMENTS

<table>
<thead>
<tr>
<th>LOS</th>
<th>Within Pedestrian Priority Network</th>
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<tbody>
<tr>
<td></td>
<td>Pedestrian Facility* where indicated in Pedestrian Priority Network, with a buffer</td>
</tr>
<tr>
<td></td>
<td>Pedestrian facility* provided on one side of the street</td>
</tr>
<tr>
<td></td>
<td>No pedestrian facility</td>
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</tbody>
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Crossing Requirements

<table>
<thead>
<tr>
<th>LOS</th>
<th>In Downtown or Within a Half Mile of a School</th>
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<tbody>
<tr>
<td></td>
<td>Enhanced crossing every 300-600** feet</td>
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<tr>
<td></td>
<td>Marked crosswalk present every 600** feet</td>
</tr>
<tr>
<td></td>
<td>No marked crosswalk present</td>
</tr>
</tbody>
</table>

* Pedestrian facility includes sidewalks and shoulders protected by a raised curb
** Distance may exceed 600 feet where no pedestrian demands are present
Questions?

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Kendra Breiland
k.breiland@fehrandpeers.com
20-MINUTE NEIGHBORHOODS
Planning Commission / Transportation Commission
Joint Meeting

Jane Moore, Tacoma Transportation Commission
Justin Resnick, Fehr & Peers
SEPTEMBER 17, 2014
Where do people want to walk?

- Markets
- Parks
- School
TIES TO GROWTH

- PSRC growth targets allocated to mixed-use centers
- Subarea Plans depend heavily on non-SOV travel
- Activity centers tend to be oriented toward walking already
EFFORTS IN MOMAP

Policy Language: Prioritize infrastructure improvements within and between 20-minute neighborhoods based around Tacoma’s centers for growth and along identified corridors that connect residential areas to schools, local retail, business, and community services so residents can safely access more of the services they need close to home by walking, biking, transit, and using assistive devices.
20-MINUTE NEIGHBORHOODS

The Three D’s

Density
- Population density by housing units per acre

Distance
- Intersection density
- Topography
- Distance to transit

Destinations
- Major employers, schools, parks, libraries, grocery stores
EXISTING 20-MINUTE NEIGHBORHOOD POTENTIAL
FUTURE 20-MINUTE NEIGHBORHOOD POTENTIAL
20-MINUTE WALKS AND GROWTH

3 Ds Analysis Equally Weighted

- Focus on MUCs since they are the targeted growth areas
- Most MUCs are located at or near a potential 20-minute neighborhood
- What about the MUCs that have less walking potential? Lower priority for projects

Walking Around Mixed Use Centers

- Half mile (10 minutes) and one mile (20 minutes) walking from centroids
- Note street network completeness
- Sidewalk data unavailable
CONNECTING 20-MINUTE NEIGHBORHOODS

Connecting Bicycle Facilities

- Some MUCs connected by existing bicycle facilities
- All MUCs connected by fully built out bicycle network
- Consider separated bicycle facilities for important 20-min NBH connections

Connecting Transit Service

- Nearly all MUCs connected by proposed High Capacity Transit Corridors
- Excludes local service currently
- Think about higher quality of transit service along these corridors
ARTERIALS AND COLLECTORS IN 20-MINUTE NEIGHBORHOODS
ARTERIALS AND COLLECTORS IN 20-MINUTE NEIGHBORHOODS
ARTERIALS AND COLLECTORS IN 20-MINUTE NEIGHBORHOODS
ARTERIALS AND COLLECTORS IN 20-MINUTE NEIGHBORHOODS
Questions?

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